

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

75 Hawthorne Street San Francisco, Ca. 94105-3901

DEC 2 3 1991

Re: TSCA-09-89-0015 In reply: A-4-2

Mr. Al Piecka General Regional Manager Environmental Control/Industrial Hygiene Aluminum Company of America P.O. Box 58407 Los Angeles, California 90058

Dear Mr. Piecka:

The United States Environmental Protection Agency (EPA), Region IX is in receipt of your correspondences dated April 6, 1990, July 10, 1990, October 17, 1990, January 14, 1991, September 5, 1991, and November 6, 1991, all of which transmitted documentation required by the Consent Agreement and Final Order executed on March 8, 1990 in the administrative enforcement action filed under the docket number shown above.

We have reviewed the submitted documentation. Based on the materials provided, Aluminum Company of America appears to have met all the conditions outlined in the Consent Agreement and Final Order. EPA will, therefore, consider the above-referenced matter closed. We here at EPA certainly appreciate such cooperation and dedication on the part of ALCOA to comply. It is always a pleasure working with professional organizations. We look forward to reviewing the documentation regarding the clean-up of Building 112 extrusion facility, and all other areas planned for replacement or removal. We acknowledge that these items are outside of the Consent Agreement and Final Order, however we are interested in the progress. We would like to hold on to our copy of the the black binder titled, Final Report / PCB Remediation / No. 10 Extrusion Press / Building #114.

If you have any questions, please call Molly McGowan at (415) 744-1118.

Sincerely,

Davis Bernstein

Chief, Pesticides & Toxics Branch

Air and Toxics Division

Printed on Recycled Paper

CC: SANdy Harvey - Pa 4 Part ATKING - Pa 4 OFFICE OF THE HEARING CLERK ENVIRONMENTAL PROTECTION AGENCY, REGION IX

1710

PLEASE DO NOT ADD ANYTHING TO OR REMOVE ANYTHING FROM THIS FILE WITHOUT APPROVAL OF THE HEARING CLERK



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IX

AUG 15.1989

FILED

215 Fremont Street San Francisco, Ca. 94105

August 14, 1989

ENVIRONMENTAL PROTECTION AGENCY
REGION IX
HEARING CLERK

Certified Mail No. P 841 509 821 ERK
Return Receipt Requested

In Reply: ORC

Refer To: TSCA-09-89-0015

Paul O'Neill, President and Chief Executive Officer Aluminum Company of America 1501 Alcoa Building Pittsburgh, PA 15219

Subject: Aluminum Company of America

Complaint and Notice of Opportunity for Hearing

Docket No. TSCA-09-89-0015

Dear Mr. O'Neill:

Enclosed please find a Complaint and Notice of Opportunity for Hearing concerning violations of the Toxic Substances Control Act (TSCA), 15 USC 2601 et seq.

The Complaint and Rules of Practice, 40 CFR Part 22, set forth the alternatives available to you in responding to the alleged facts, violations, proposed penalty, and opportunity for a hearing. It should be emphasized that if you wish to request a hearing and avoid being found in default, you must file a written Answer within twenty (20) days of your receipt of the Complaint.

A report summarizing the results of EPA's inspection of your facility is also enclosed for your information.

Whether or not you choose to request a hearing, you are encouraged to explore the possibility of settlement by contacting David M. Jones, Assistant Regional Counsel, U.S. Environmental Protection Agency, Region 9, 215 Fremont Street, San Francisco, California 94105, telephone number (415) 974-7364.

Sincerely,

David P. Howekamp Director Air and Toxics Division

Enclosures

cc: Nennet Alvarez, California Department of Health Services

C. T. Corporation System
Registered Agent for Aluminum Company of America

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4	FILED
5	AUG 1 1989
6	ENVIRONMENTAL PROJECTION AGENCY
7	UNITED STATES HEARING CLERK ENVIRONMENTAL PROTECTION AGENCY
8	REGION 9
9	
10	In re:) Docket No. TSCA-09-89-0015
11	ALUMINUM COMPANY OF AMERICA) COMPLAINT) AND
12) NOTICE OF OPPORTUNITY Respondent.) FOR HEARING
13	Respondent.) FOR HEARING
14	
15	I
16	COMPLAINT
17	This is a civil administrative action instituted pursuant to
18	Section 16(a) of the Toxic Substances Control Act (TSCA),
19	15 U.S.C. 2615(a). The Complainant is the United States
20	Environmental Protection Agency (EPA), Region 9. The Respondent
21	is Aluminum Company of America which is, and was at all times
22	relevant to this Complaint, a Pennsylvania registered
23	corporation, with a place of business located at 5151 Alcoa
24	Avenue, Vernon, California.
25	The Administrator of the EPA is authorized by TSCA Section
26	16(a)(1), 15 U.S.C. Section 2615(a)(1), to assess a civil penalty
27	not to exceed \$25,000 per day for each violation of TSCA

- 1 Section 15 (15 U.S.C. 2614). Authority to file a complaint to
- 2 assess a civil penalty has been delegated to the Regional
- 3 Administrator of the EPA, Region 9, by EPA Order 1200 TN 103, and
- 4 by the Regional Administrator to the Director, Air and Toxics
- 5 Division, by EPA Regional Order 1290.2A.
- 6 This Complaint and Notice of Opportunity for Hearing
- 7 (Complaint) serves as notice that the Complainant has reason to
- 8 believe that the Respondent has violated Section 15 of TSCA,
- 9 15 U.S.C. 2614, as follows:

10

11 Count I

- 12 1. Aluminum Corporation of America, a "person" within the meaning
- of 40 C.F.R. 761.3 (hereinafter "Respondent") operates a
- 14 facility located at 5151 Alcoa Avenue, Vernon, California
- 15 (hereinafter "Facility").
- 16 2. On May 11, 1989, representatives of the U.S EPA conducted an
- inspection of the Facility to determine compliance with
- 18 Federal regulations, 40 CFR part 761 et seq., governing
- 19 PCBs.
- 20 3. At the time of inspection, the Respondent owned and operated
- 21 hydraulic systems that had contained PCBs at concentrations
- above 50 ppm at the Facility, and therefore is subject to 40
- 23 C.F.R. 761.30(e) which regulates the use of PCBs in
- 24 hydraulic systems.
- 25 4. 40 C.F.R. Section 761.30(e) requires that each person who
- owns a hydraulic system that ever contained PCBs at
- 27 concentrations above 50 ppm, must test the concentration of

PCBs in the hydraulic fluid of each system, no later

November 1, 1979 and at least annually thereafter. All test
sampling must be performed at least three months after the
most recent fluid refilling. When a test shows that the PCB
concentration is less that 50 ppm, testing under this
paragraph is no longer required. Within six months of a
test, under paragraph (e) (1) of this section that indicates
that a system's fluid contains 50 ppm or greater PCB, the
system must be drained of the PCBs and refilled with fluid
containing less than 50 ppm PCB. Data obtained as a result
of paragraph (e) (1) of this section must be retained for
five years after the hydraulic system reaches 50 ppm.

5.

At the time of inspection, the Inspectors observed that Respondent had failed to test three hydraulic systems (the 1,000 Ton Forge Peanut Press, the Straightening Press, and the Peeler) for PCB concentrations by November 1, 1979 and failed to reduce the concentration of these hydraulic systems to less than 50 ppm PCBs, in violation of 40 C.F.R. 761.30(e)(1) and 15 U.S.C. 2614(1)(C).

Count II

- 21 1. Count II incorporates by reference the allegations contained 22 in Paragraph Numbers 1 and 2 of Count I as if fully recited 23 herein.
- 24 2. At the time of inspection, the Inspectors determined that
 25 the Respondent had, prior to 1988, owned and operated PCB
 26 capacitors at the Facility, and, at the time of inspection,
 27 maintained PCB hydraulic systems at the Facility, and

- therefore is subject to the requirements of 40 C.F.R. 761.60
- which regulates the disposal of PCBs and PCB Items.
- 3 3. Spills, leaks, and other uncontrolled discharges of PCBs at
- 4 concentrations of 50 ppm or greater constitute the disposal
- of PCBs. 40 C.F.R. 761.60(d)(1). Unless otherwise
- 6 specifically provided, PCBs must be disposed of in an EPA
- 7 approved incinerator, chemical waste landfill, or high
- 8 efficiency boiler. 40 C.F.R. 761.60(a).
- 9 4. At the time of inspection, the Inspectors obtained evidence
- indicating PCB spills with PCB contamination ranging from 34
- ppm to 4400 ppm at the following locations: Floor #10 Press
- Capacitor Area, #10 Press Wall "Lt," #10 Press Pump Area,
- #10 Press Wall "R," and Peanut Press Tract 4. Such releases
- or spills by Respondent into the environment constitute
- uncontrolled discharges of PCBs under 40 C.F.R.
- 16 761.60(d)(1), in violation of 40 C.F.R. 761.60(a) and 15
- 17 U.S.C. 2614(1)(C).
- 18 Count III
- 19 1. Count III incorporates by reference the allegations
- 20 contained in Paragraph Numbers 1 and 2 in Count I as if
- 21 fully recited herein.
- 22 2. At the time of inspection, Respondent stored one PCB
- 23 hydraulic system (1,000 Ton Forge Peanut Press) for disposal
- 24 at the Facility, and therefore is subject to the
- requirements of 40 C.F.R. 761.65 which regulates the storage
- of PCB Items.
- 27 ///

- 1 3. PCB hydraulic systems are PCB Articles and PCB Items within 2 the meaning of 40 C.F.R. 761.3.
- 3 4. 40 C.F.R. 761.65(a) requires that PCB Items stored for
- disposal before January 1, 1983 shall have been disposed of
- 5 by January 1, 1984. 40 C.F.R. 761.65(a). PCB Items stored
- for disposal after January 1, 1983 shall be disposed of
- 7 within one year from their initial date of storage.
- 8 40 C.F.R. 761.65(a).
- 9 5. Information collected by the Inspectors at the time of
- inspection indicated that the 1,000 Ton Forge Peanut Press
- 11 had been in storage for disposal prior to January 1, 1983
- and Respondent had failed to dispose of the it before
- 13 January 1, 1984, in violation of 40 C.F.R. 761.65(a), and
- 14 15 U.S.C. 2614(1)(C).
- 15 Count IV
- 16 1. Count IV incorporates by reference the allegations contained
- in Paragraphs 1 and 2 of Count I as if fully recited herein.
- 18 2. At the time of inspection, the Inspectors determined that
- the Respondent had, prior to 1988, owned and operated
- 20 approximately 50 60 PCB large capacitors at the Facility,
- and therefore is subject to 40 C.F.R. 761.180(a) which
- requires recordkeeping for PCBs and PCB Items.
- 23 3. Owners and operators of facilities using PCBs and PCB Items
- or storing PCBs and PCB Items for reuse shall develop and
- 25 maintain records on the disposition of PCBs and PCB Items
- 26 which include the information specified in 40 C.F.R. 761.180
- (a)(1)-(3). These records shall form the basis of an annual

-	accument which is to be prepared by bury I covering the
2	previous calendar year. 40 C.F.R. 761.180(a).
3	4. At the time of inspection, the Inspectors observed that
4	Respondent had failed to prepare PCB annual documents for
5	the calendar years 1978 through 1982 and that PCB annual
6	documents for calendar years 1983 through 1987 failed to
7	include all information specified by 40 C.F.R. 761.180(a)(1)
8	through (3), in violation of 40 C.F.R. 761. 180(a), and
9	15 U.S.C. 2614(1)(C).
10	II
11	PROPOSED CIVIL PENALTY
12	Section 16(a) of TSCA, 15 USC 2615(a), authorizes a civil
13	penalty of up to \$25,000 per day for each violation of Section 15
14	of TSCA, 15 USC 2614. The civil penalty assessment is derived
15	through application of the "Guidelines for Assessment of Civil
16	Penalties Under Section 16 of the Toxic Substances Control Act;
17	PCB Penalty Policy" Federal Register, Vol. 45, No. 177
18	(September 10, 1980). Based upon the foregoing Guidelines, EPA
19	proposes to assess the following civil penalty:
20	Count I
21	IMPROPER USE (Failure to test and reduce concentrations of
22	PCB hydraulic systems)\$3,000.00 40 C.F.R. 761.30(e) 15 U.S.C. 2614 (1)(C)
23	Count II
24	IMPROPER DISPOSAL (PCB Spills)\$5,000.00
25	40 C.F.R. 761.60(a) and (d) 15 U.S.C. 2614 (1)(C)
26	///
27	///

1	<u>Count III</u>
2	IMPROPER STORAGE FOR DISPOSAL (Failure to dispose of PCB hydraulic system by 1/1/84)\$1,500.00
3	40 C.F.R. 761.65 15 U.S.C. 2614 (1)(C)
4	Count IV
5	IMPROPER RECORDKEEPING (Failure to prepare and maintain complete PCB annual documents)\$ 200.00
6	40 C.F.R. 761.180 15 U.S.C. 2614 (1)(C)
7	Total Proposed Penalty\$9,700.00
8	
9	III
10	NOTICE OF OPPORTUNITY FOR HEARING
11	You have the right to request a hearing on any material fact
12	contained in the Complaint or the amount of the proposed penalty.
13	If you wish to request a hearing and avoid being found in
14	default, you must file a written Answer to the Complaint with the
15	Regional Hearing Clerk, EPA Region 9, 215 Fremont Street, San
16	Francisco, California 94105, within twenty (20) days of your
17	receipt of the Complaint. The Answer must clearly and directly
18	admit, deny, or explain each of the factual allegations contained
19	in the Complaint with regard to which you have any knowledge. A
20	failure to admit, deny, or explain any material fact allegation
21	will constitute an admission of the allegation. The Answer must
22	also state (1) the circumstances or arguments which constitute
23	the grounds of defense, (2) the facts which you intend to place
24	at issue, and (3) whether a hearing is requested.
25	If you fail to file a written Answer within twenty (20) days
26	of your receipt of the Complaint, you may be found in default.
27	Your default will constitute an admission of all facts alleged in

- 1 the Complaint and a waiver of your right to a hearing. The
- 2 penalty proposed in the Complaint will be imposed without further
- 3 proceedings.
- 4 The public hearing that you request will be held in a
- 5 location determined in accordance with 40 C.F.R. Part 22. The
- 6 hearing will be conducted in accordance with the provisions of
- 7 the Administrative Procedure Act, 5 U.S.C. 552 et seq., and the
- 8 Rules of Practice, 40 CFR Part 22 (45 F.R. 26360), a copy of
- 9 which accompanies the Complaint.

10 IV

11 <u>SETTLEMENT CONFERENCE</u>

- Whether or not you request a hearing, you may confer
- informally with EPA to discuss the alleged facts, violations or
- 14 amount of the proposed penalty. An informal conference does not,
- 15 however, affect your obligation to file a written Answer within
- 16 twenty (20) days of your receipt of the Complaint.
- 17 Any settlement reached as a result of an informal conference
- 18 will be embodied in a written Consent Agreement and Order. The
- 19 issuance of the Consent Agreement and order will constitute a
- 20 waiver of your right to a hearing on any matter to which you have
- 21 stipulated.
- If a settlement cannot be reached through an informal
- 23 conference, the filing of a written Answer within twenty (20)
- 24 days of your receipt of the Complaint will preserve your right to
- 25 a hearing.
- 26 EPA encourages all parties against whom a penalty is
- 27 proposed to explore the possibility of settlement. To request an

informal conference, you should contact David M. Jones, Assistant Regional Counsel, EPA, Region 9, 215 Fremont Street, San Francisco, California 94105, telephone number (415) 974-7364. Date David P. Howekamp Director Air and Toxics Division

CERTIFICATION OF SERVICE

I hereby certify that the original and one copy of the foregoing Complaint and Notice of Opportunity for Hearing, Docket No. TSCA-09-89-0015 was filed with the Regional Hearing Clerk, Environmental Protection Agency, Region 9, and that a copy addressed as follows, was served by mailing certified mail, return receipt requested, postage prepaid, in a United States Postal Mail Box, at City and County of San Francisco, California, on the 14th day of August , 1989:

Paul O'Neill Certified Mail No.
President and Chief Executive Officer P-841 509 821
Aluminum Company of America
1501 Alcoa Building
Pittsburgh, PA 15219

C. T. Corporation System
Registered Agent for Aluminum
Company of America
818 West 7th Street
Suite 1004
Los Angeles, CA 90017

Certified Mail Nol P-765 057 434

Dated at City and County of San Francisco, California, this 14th day of August , 1989.

Greg Pennington, Secretary
Pesticides and Toxics Branch
Air and Toxics Division
EPA, Region 9

ALUMINUM COMPANY OF AMERICA ALCOA BUILDING

PITTSBURGH, PENNSYLVANIA 15219

LEGAL DEPARTMENT





ENVIRONMENTAL PROTECTION AGENCY
REGION IX
HEARING CLERK

August 31, 1989

VIA FEDERAL EXPRESS

Regional Hearing Clerk
U.S. Environmental Protection Agency
Region IX
215 Fremont Street
San Francisco, CA 94105

David M. Jones
Assistant Regional Counsel
U.S. Environmental Protection Agency
Region IX
215 Fremont Street
San Francisco, CA 94105

Re: In the Matter of Aluminum Company of America

Docket No. TSCA-09-89-0015

Gentlemen:

Enclosed for filing is Aluminum Company of America's Answer and Request for Hearing in the above-referenced matter.

Sincerely,

Kevin L. McKnight General Attorney

KLM/mrj 523KLM

Enclosure

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

FILED SEP 1 1980

In re:) REGION IX HEARING CLERK
ALUMINUM COMPANY OF AMERICA)) Docket No. TSCA-09-89-0015
Respondent.) Booket No. 15ch-05-0513

ANSWER OF ALUMINUM COMPANY OF AMERICA AND REQUEST FOR HEARING

Ι

ANSWER

Alcoa admits only the existence of the statutes and regulations cited therein but generally denies that it has violated any of them. Alcoa generally denies that any conduct or action by it has violated Section 15 of TSCA, 15 U.S.C. § 2614, or that it is liable for any civil penalties under TSCA. Alcoa admits the nature of Complainant's action, the place of incorporation and business of Alcoa, and the authority of the Regional Administrator to file a Complaint.

COUNT I

- 1. Admitted as to Aluminum Company of America.
- Admitted.
- 3. Alcoa admits only that it owned hydraulic systems, namely a straightening press, a peeler and a forge press, that had contained PCBs. All other allegations of Paragraph 3 are denied. Alcoa specifically denies that it operated any of

these hydraulic systems after the enactment of TSCA and that it is subject to 40 C.F.R. 761.30(e).

- 4. The cited regulation speaks for itself and, therefore, Alcoa denies any such allegations in conflict with it.
- 5. Alcoa admits that it failed to test the straightening press and the peeler by the specified date and to reduce the PCB concentration in all of the systems to less than 50 ppm but denies that such inaction is a violation of the regulations cited in Paragraph 5. These hydraulic systems have not been operated at the Facility since the enactment of TSCA.

COUNT II

- 1. The Answers to Paragraph Numbers 1 and 2 of Count I are incorporated herein as if set forth in full.
- 2. Alcoa admits that prior to 1988 it owned and operated PCB compacitors at the Facility and that it owned PCB hydraulic systems at the time of inspection, but Alcoa denies that it is subject to the requirements of the regulation cited in Paragraph 2. Any PCB contamination from these systems occurred prior to the enactment of TSCA and therefore Alcoa is not in violation of TSCA as a result of such contamination.

3. Admitted with respect to spills, leaks and uncontrolled discharges occurring after the enactment of TSCA.

4. Admitted that the inspectors obtained documentation (analytical reports on concrete borings) tending to show prior PCB contamination at various locations in the facility. Denied that Alcoa is in violation of TSCA as a result of such prior

COUNT III

- 1. The Answers to Paragraph Numbers 1 and 2 in Count I are incorporated herein as if set forth in full.
- 2. Denied that Alcoa stored the forge press for disposal. On the contrary, such forge press had been stored for sale. Denied that Alcoa is subject to the requirements of the regulations cited in Paragraph 2 as a result of the storage of such forge press.
 - Admitted.

PCB contamination.

- 4. Admitted.
- 5. Denied that Alcoa was storing the forge press for disposal. Denied that Alcoa is in violation of any of the regulations cited in Paragraph 5.

COUNT IV

- 1. The Answers to Paragraph Numbers 1 and 2 of Count I are incorporated herein as if set forth in full.
 - Admitted.
 - Admitted.
- 4. Admitted that Alcoa failed to prepare PCB annual documents for the calendar years 1979, 1980, 1981 and 1983. Denied that Alcoa failed for calendar years 1983 through 1987 to include all information specified by the regulations referred to in Paragraph 4.

ΙI

PROPOSED CIVIL PENALTY

Alcoa avers that the proposed civil penalties for Counts I, II and III are inappropriate based upon its averments set forth above in its Answer that it has not violated either TSCA or any regulations promulgated thereunder, and that, assuming arguendo any of its actions are found to constitute a violation of law or regulation, such proposed civil penalties would be excessive in light of the nature, circumstances, extent and gravity of the alleged violations, Alcoa's history of compliance with

TSCA, its degree of culpability and such other matters as justice may require.

Alcoa agrees with the civil penalty proposed as to Count IV of the Complaint.

III

NOTICE OF OPPORTUNITY FOR HEARING

Alcoa hereby requests a Hearing as provided in TSCA Section 16(a) and in accordance with the Administrative Procedure Act, 5 U.S.C. Section 552 et seg., to contest both the disputed material facts and the appropriateness of the proposed penalties.

IV

SETTLEMENT CONFERENCE

Alcoa has requested an informal settlement conference in this case.

Respectfully submitted,

Revin L. McKnight 1501 Alcoa Building Pittsburgh, PA 15219

(412) 553-4352

Attorney for Respondent Aluminum Company of America

Date: August 31,89

CERTIFICATE OF SERVICES

I hereby certify that an original and one copy of the foregoing Answer of Aluminum Company of America and Request for Hearing was served upon the following via express mail, postage pre-paid, on August 3/, 1989:

Regional Hearing Clerk
U.S. Environmental Protection Agency
Region IX
215 Fremont Street
San Francisco, CA 94105

and

David M. Jones
Assistant Regional Counsel
U.S. Environmental Protection Agency
Region IX
215 Fremont Street
San Francisco, CA 94105

Kevin L. Mcknight

524KLM



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IX

215 Fremont Street San Francisco, Ca. 94105

September 6, 1989

Honorable Gerald Harwood Chief Administrative Law Judge Environmental Protection Agency 401 M Street, S.W. Room 3706A, Waterside Mall Washington, D.C. 20460

RE: Aluminum Company of America
DOCKET NUMBER TSCA-09-89-0015

Dear Judge Harwood:

Pursuant to Section 22.21(a) of the Consolidated Rules of Practice (40 C.F.R. Part 22), the above captioned matter is hereby referred to you for assignment of an Administrative Law Judge. In accordance therewith, a copy of the Complaint, Answer, and Request for Hearing are enclosed.

Respondent is represented by:

Mr. Kevin L. McKnight, Esq. General Attorney Aluminum Company of America 1501 Alcoa Building Pittsburgh, PA 15219

Complainant is represented by:

David M. Jones, Esq.
Office of Regional Counsel
U. S. Environmental Protection Agency
Region 9
215 Fremont Street
San Francisco, CA 94105
(415) 974-7364
(FTS) 454-7364

Very truly yours

David / Carlson

Regional Hearing Clerk

cc: Kevin L. McKnight, Esq. Aluminum Company of Company David M. Jones, Esq. Assistant Regional Counsel, EPA, Region 9

UNITED STATES **ENVIRONMENTAL PROTECTION AGENCY**

BEFORE THE ADMINISTRATOR

ENVIRONMENTAL PROTECTION AGENCY REGION IX HEARING CLERK

In the Matter of

Aluminum Company of America,

Respondent

Docket No. TSCA-09-89-0015

ORDER OF DESIGNATION

Administrative Law Judge Henry B. Frazier, III, Environmental Protection Agency, Washington, D. C., is hereby designated as the Administrative Law Judge to preside in this proceeding under Section 16(a) of the Toxic Substances Control Act (15 U.S.C. 2615(a)), pursuant to Section 22.21(a) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation or Suspension of Permits (40 CFR 22.21(a)).

Chief Administrative Law Judge

Washington, D. C.

CERTIFICATION

I hereby certify that the original of this Order of Designation was mailed to the Regional Hearing Clerk, U. S. EPA, Region IX, and a copy was sent to Respondent and Complainant in this proceeding.

Leanne/B. Boisvert Legal Staff Assistant

SEP 19 1989

ENVIRONMENTAL PROTECTION AGENCY
REGION IX

UNITED STATES

ENVIRONMENTAL PROTECTION AGENCY
REGION 9

In re:

Docket No. TSCA-09-89-0015

ALUMINUM COMPANY OF AMERICA,

Respondent.__)

We are pleased to announce that a tentative settlement has been reached in the above-entitled administrative enforcement action. We believe that a Consent Agreement and Final Order will be executed by the parties as soon as certain details are established.

Respectfully submitted,

Counsel for Complainant

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Status Report was filed with the Regional Hearing Clerk, Region 9, United States Environmental Protection Agency, on the date shown below and that a copy was sent by First Class Mail to:

The Honorable Henry B. Frazier, III
Administrative Law Judge
United States Environmental Protection Agency
Office of Administrative Law Judges
401 M Street, S. W. (A-110)
Washington, D. C. 20460

and by First Class Mail to:

Kevin L. McKnight, Esquire General Attorney Aluminum Company of America 1501 Alcoa Building Pittsburgh, PA 15219

Dated 9 19 89

Office of Regional Counsel
U. S. Environmental Protection
Agency,
Region 9



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

WASHINGTON, DC 20460

FILED

SEP 21.1989

September 19, 1989

ENVIRONMENTAL PROTECTION ASSENCY
REGION IX
HEARING CLERK
OFFICE OF

THE ADMINISTRATIVE

LAW JUDGES

Mail Code A-110

CERTIFIED MAIL--RETURN RECEIPT REQUESTED

David M. Jones, Esquire Office of Regional Counsel U.S. EPA, Region IX 215 Fremont Street San Francisco, CA 94105

Kevin L. McKnight, Esquire General Attorney Aluminum Company of America 1501 Alcoa Building Pittsburgh, PA 15219

Subject: Aluminum Company of America
Docket No. TSCA-09-89-0015

To the Parties:

As you have been previously notified, I have been designated by order of the Chief Administrative Law Judge, dated September 14, 1989, to preside in this proceeding under the Toxic Substances Control Act, Section 16(a), 15 U.S.C. 2615(a).

Agency policy encouraging settlement is expressed in the rules of practice governing these proceedings, 40 C.F.R. 22.18(a), and you may be attempting to settle this matter. Counsel for the Complainant is requested to file in this proceeding by November 6, 1989, a statement with respect to whether a settlement has been reached or the status of settlement negotiations.

If the case is not settled by that date, I propose to accomplish by this letter some of the purposes of a prehearing conference, as permitted by the rules of practice, 40 C.F.R. 22.19(e).

Accordingly, it is directed that the following prehearing exchange take place:

By Complainant and Respondent

- 1. As required by the rules of practice, 40 C. F. R. 22.19(b), each party shall submit the names of the expert and other witnesses intended to be called at the hearing with a brief narrative summary of their expected testimony, and copies of all documents and exhibits intended to be introduced into evidence. The documents and exhibits shall be identified as "Complainant's" or "Respondent's" exhibit, as appropriate, and numbered with Arabic numerals (e.g., Complainant's Ex. 1).
- 2. Each party shall submit its views as to the place of hearing. See the rules of practice, 40 C.F.R 22.21(d) and 22.19(d).

To the extent not covered by the foregoing, the following should also be submitted:

By Complainant

- 1. Submit a copy of the inspection report together with all the attachments thereto.
- 2. State the Complainant's position as to the matters alleged in paragraphs 3 and 5 of Respondent's answer to Count I alleging that the hydraulic systems have not been operated at the Facility since the enactment of TSCA.
- 3. State the Complainant's position as to the matters alleged in paragraphs 2 and 4 of Respondent's answer to Count II denying that Alcoa is subject to the requirements of TSCA and the implementing regulations cited because any PCB contamination from these systems occurred prior to the enactment of TSCA and therefore Alcoa is not in violation of TSCA as a result of such contamination.
- 4. State the Complainant's position as to the matters alleged in paragraphs 2 and 5 of Respondent's answer to Count III denying that the forge press had been stored for disposal and alleging that it had been stored instead for sale.
- 5. Submit copies of the PCB annual documents for calendar years 1983 through 1987 and summarize the evidence claimed to support the violations alleged in paragraph 4 of Count IV of the complaint.
- 6. Show how the proposed penalty conforms to the TSCA Civil Penalty Guidelines and the PCB Penalty Policy, 45 Fed. Reg. 59770, 59776.

By Respondent

If Respondent intends to contest the proposed penalty on the grounds that it is unable to pay the proposed penalty, or that payment will have an adverse effect on Respondent's ability to continue to do business, furnish certified copies of Respondent's statement of financial position (or in lieu thereof copies of Respondent's federal tax return) for the last fiscal year.

If the case is settled, the Consent Agreement and Final Order signed by the parties should be submitted no later than December 4, 1989. If a Consent Agreement and Final Order have not been signed by that date, the prehearing exchange directed above should be made on December 4, 1989. The parties will be expected to make this prehearing exchange unless prior to the due date an extension of time has been obtained pursuant to 40 C.F.R. 22.07(b). The parties will then have until December 14, 1989 to reply to statements or allegations of the others contained in the prehearing exchange.

The original of the responses and replies shall be sent to the Regional Hearing Clerk, and copies, with any attachments, shall be sent to the opposing party and to this office. If photographs are to be submitted in the prehearing exchange, the party submitting such photographs should provide the actual photograph to all parties concerned in the proceeding (copies reproduced on a duplicating machine will not be acceptable). Upon receipt of the requested responses and the replies, consideration will be given as to whether further correspondence is desirable or whether the matter will be scheduled for a hearing.

Sincerely,

Henry BC Frazier, IIP Administrative Law Judge IN THE MATTER OF Aluminum-Company of America Docket No. TSCA-09-89-0015

CERTIFICATE OF SERVICE

I hereby certify that the original of this prehearing exchange letter was mailed to the Regional Hearing Clerk, United States Environmental Protection Agency, Region IX and copies were mailed CERTIFIED MAIL, RETURN RECEIPT REQUESTED to counsel for Complainant and Respondent in this proceeding.

Gladys A. Bryant Secretary

DATED:

Washington, D.C.

FILED

JAN 23 1990

ENVIRONMENTAL PROTECTION ASSENCY
REGION IX
HEARING CLERK

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 9

In re:

Docket No. TSCA-09-89-0015

ALUMINUM COMPANY OF AMERICA,

Respondent.

STATUS REPORT

Counsel for Complainant and Respondent have communicated their respective positions at a settlement conference and an accommodation acceptable to both sides is being reviewed by the Regional Office. As soon as we have an executed Consent Agreement and Final Order we shall cause a copy to be filed with the Regional Hearing Clerk and forwarded to the presiding Administrative Law Judge.

Respectfully submitted,

Counsel for Complainant

CERTIFICATE OF SERVICE

I hereby certify that the original copy of the foregoing Status Report was filed with the Regional Hearing Clerk, Region 9 and that a copy was sent by First Class Mail to:

Henry B. Frazier, III
Chief Administrative Law Judge
Office of Administrative Law Judges
United States Environmental Protection Agency
401 M Street, Room 3706 (A-110)
Washington, D. C. 20460

and to:

Al Piecka General Regional Manager Aluminum Company of America P. O. Box 58407 5151 Alcoa Avenue Los Angeles, CA 90058

1/23/90 Date

Office of Regional Counsel

U. S. Environmental Protection

Agency, Region 9

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY BEFORE THE ADMINISTRATOR

FILED

FEB 0 5 1990

In the Matter of)		REGION IX HEARING CLERK
ALUMINUM COMPANY OF AMERICA,		Docket No.	TSCA-09-0015
Respondent)		

ORDER SUSPENDING PREHEARING EXCHANGE

Upon report of the Complainant that a proposed Consent Agreement and Final Order has been forwarded to Respondent for review and execution, the time for the parties to make the prehearing exchange, as directed in my letter of September 19, 1989, is hereby suspended until further order of the undersigned.

Further, Complainant is directed to report on the status of settlement negotiations on <u>February 20, 1990</u>, and monthly thereafter, until final disposition of this matter. Upon receipt of such status reports, the undersigned will reevaluate the status of the case and determine whether this matter should be set down for a hearing.

Henry B. Frazier, III Chief Administrative Law Judge

DATED: January 30, 1990
Washington, D.e.

IN THE MATTER OF <u>ALUMINUM COMPANY OF AMERICA</u>, Respondent Docket No. TSCA-09-89-0015

CERTIFICATE OF SERVICE

I hereby certify that the original of this Order was mailed to the Regional Hearing Clerk, U.S. EPA, Region IX, and copies were sent to counsel for Complainant and Respondent in this proceeding.

> Dottie Woodward Secretary



FILED

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IX

MAR 12 1990

215 Fremont Street San Francisco, Ca. 94105

March 8, 1990

ENVIRONMENTAL PROTECTION AGENCY
REGION IX
HEARING CLERK

CERTIFIED MAIL NO. P 442-087-191 Return Receipt Requested

In Reply: A-4-2

Refer to: TSCA-09-89-0015

Mr. Al Piecka
General Regional Manager
Environmental Control/Industrial Hygiene
Aluminum Company of America
P. O. Box 58407
5151 Alcoa Avenue
Los Angeles, California 90058

Dear Mr. Piecka:

Enclosed is your copy of the fully executed Consent Agreement and Final Order which contains the terms of the settlement reached with David M. Jones of the Office of Regional Counsel.

Your completion of all remedial actions enumerated in the Consent Agreement and Final Order will close this case. If you have any questions regarding the rules, regulations and statutes governing your operations which are implemented by the Agency or which govern the proceedings terminated by the enclosed document, please contact Marcy Katzin at 415-556-5364.

Sincerely,

David P. Howekamp

Director

Air and Toxics Division

cc: The Honorable Henry B. Frazier, III Office of Administrative Law Judges

> Nennet Alvarez California Department of Health Services

1	FILES
2	FILED
3	MAR 12 1990
4	ENVIRUMMENTAL PROTECTION AGENCY REGION IX HEARING CLERK
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10	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
11	REGION 9
12	
13	In re:) Docket No. TSCA-09-B9-0015
14) CONSENT AGREEMENT
15	ALUMINUM COMPANY OF AMERICA,) AND) FINAL ORDER
16	Respondent.)
17	I
18	This administrative proceeding for the assessment of a civil
19	penalty was initiated pursuant to Section 16(a) of the Toxics
20	Substances Control Act, as amended (TSCA), [15 U.S.C. 2615(a)].
21	The action was instituted by a Complaint and Notice of
22	Opportunity for Hearing (Complaint) issued on August 15, 1989.
23	The Complaint charged Aluminum Company of America (Respondent),
24	with the violation of 40 C.F.R. 761.30(e), 761.60(a) and (d),
25	761.65, 761.180(a) and Section 15(1) of TSCA [15 U.S.C.
26	2614(1)(c)] at the facilities owned by Respondent located at 5151
27	Alcoa Avenue, Vernon, California (Facility). Complainant is the

1 United States Environmental Protection Agency (EPA), Region 9.

2 11

Respondent and Complainant admit and agree that the Regional
Administrator, EPA Region 9, has jurisdiction of the subject
matter of the action set out in the Complaint and over the
parties thereto, pursuant to 15 U.S.C. 2615 and 40 C.F.R.

22.04(a).

8 111

Respondent neither admits nor denies the specific factual allegations made in the Complaint. Respondent hereby waives any rights which it may have to a hearing on any issues set out in the Complaint. Complainant waives whatever rights it may have to compel Respondent to answer or otherwise defend the Complaint. Respondent consents to the issuance of this Consent Agreement and Final Order without adjudication.

16 IV

By signing this Consent Agreement and Final Order,
Respondent agrees to pay a civil penalty in the amount of FOUR
THOUSAND EIGHT HUNDRED FIFTY DOLLARS in lieu of NINE THOUSAND
SEVEN HUNDRED DOLLARS in the Complaint. The penalty adjustment
set out herein above is based upon: 1) Respondent's good faith
efforts to come into compliance with the TSCA regulations and 2)
The Respondent's cooperation with the Environmental Protection
Agency during settlement negotiations in the form of
representations by Respondent's representatives which were
followed by submission of Draft Clean-Up Agreements for PCB
contamination in the #10 Press Building.

1 V

In executing this Consent Agreement and Final Order,

Respondent agrees to undertake the following tasks and mitigative

measures:

- 1. Respondent shall implement the requirements of 40 C.F.R. 761.180(a) with respect to the maintenance of records. Respondent shall submit to Complainant within 30 days after execution of this Consent Agreement by Respondent the PCB annual document format to be used in complying with this Agreement and shall submit a revised 1987 PCB annual document in accordance with 40 C.F.R. 761.180(a).
- 2. Within 45 days after the execution of this Consent Agreement and Final Order by Respondent, Respondent shall provide Complainant with documentation in the form of disposal manifests confirming that the Peeler Press and the Straightening Press have been disposed in accordance with 40 C.F.R. 761.60.
- 3. Within 45 days after the execution of this Consent Agreement and Final Order by Respondent, Respondent shall provide Complainant with copies of the site assessments conducted at the Peeler Press area and the Straightening Press area. Copies of site assessments shall include identification of sample locations, sample analysis results, description of any cleanup conducted and disposal manifests for any cleanup materials. The documentation shall confirm that standards required by

- 40 C.F.R 761.120 have been met.
- Respondent shall provide Complainant within 60 days
- 3 after the execution of this Consent Agreement and Final
- 4 Order by Respondent with documentation in the form of
- 5 disposal manifests indicating that the 1000 Ton Forge
- 6 Press has been disposed of in accordance with 40 C.F.R.
- 7 761.60.

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- 8 5. Respondent shall provide Complainant within 90 days
- 9 after the execution of this Consent Agreement and Final
- 10 Order by Respondent with a narrative description of
- 11 Respondent's PCB and lead cleanup effort at the 1000 Ton
- 12 Forge Press area supported by documentation such as:
- 13 Identification of sample locations, preliminary sample
- analysis results, cleanup procedures, cleanup materials
- used, final verification sampling results, and manifests
- 16 indicating proper disposal of cleanup debris. The
- 17 documentation shall indicate that standards required by
- 18 40 C.F.R. 761.120 have been met.
- 19 6. Within 30 days of execution of this Consent
- 20 Agreement and Final Order, Respondent shall begin a
- 21 program of PCB cleanup, as outlined in Attachment #1 of
- 22 this Consent Agreement and Final Order, in the #10 Press
- 23 Building (Extrusion Press Building). Respondent shall
- 24 submit to Complainant within ten consecutive days after
- 25 the end of each calendar quarter for a period of six
- 26 consecutive calendar quarters on and after the date of
- 27 execution of this Agreement by Respondent, a complete

1	report which shall indicate the status of the cleanup
2	project. In the event that Respondent has completed all
3	of the tasks and submitted all of the documentation
4	required by this Article V.6,, the report set out herein
5	will not be required.
6	7. Within 30 days after the execution of this Consent
7	Agreement and Final Order, Respondent shall submit
8	payment in the amount of FOUR THOUSAND EIGHT HUNDRED
9	FIFTY DOLLARS. The payment shall be sent to:
10	EPA - Region 9 Regional Hearing Clerk
11	P. O. Box 360863M Pittsburgh, PA 15251
12	VI
13	
14	In the event Respondent is unable to complete the tasks set
15	out in Article V above, within the prescribed time, Complainant
16	will extend the agreed performance period upon Respondent's
17	written request, provided that Respondent can demonstrate to
18	Complainant's reasonable satisfaction that Respondent has used
19	its best efforts to comply with the specified requirements.
	All submissions under this Consent Agreement and Final Order
20	(other than the payment of civil penalty) shall be addressed as
21	follows:
22	Greg Czajkowski, Chief
23	Toxics Section, A-4-2 Air and Toxics Division
24	U.S. Environmental Protection Agency Region 9
25	215 Fremont Street San Francisco, CA 94105
26	///

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1 VII

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This Agreement does not relieve Respondent from compliance with monitoring and from enforcement actions for TSCA violations not addressed by this Agreement, including but not limited to all non-civil enforcement actions, or from enforcement actions under laws administered by State or local environmental authorities, except where TSCA would pre-empt such laws and the specific violations are governed by the Agreement.

9 VIII

In executing this Consent Agreement and Final Order, Respondent agrees to pay the civil penalty in accordance with the conditions and timeframes specified in the FINAL ORDER set forth below. In accordance with the Debt Collection Act of 1982 and U.S. Treasury (TFRM 6-8000), payment must be received with 30 days after the execution of this Consent Agreement and Final Order to avoid additional charges. If not received, interest will accrue from the date of execution at the current interest rate published by the U.S. Treasury. A late penalty charge of \$20.00 per thousand dollars of the proposed penalty will be imposed with an additional charge of \$10.00 for each subsequent 30-day period. A 6% per annum penalty will be applied on any principal amount not paid within 90 days of the due date. In addition, if payment is not made within the required timeframe, Respondent shall be liable for the full amount of the civil penalty of NINE THOUSAND SEVEN HUNDRED DOLLARS as specified in the Final Order below.

27 ///

1	IX
2	In the event that Respondent fails to perform any task set
3	forth in this Consent Agreement and Final Order within the
4	specified time, unless such time has been extended pursuant to
5	Article IX, Respondent shall be deemed to be in default of this
6	Consent Agreement and Final Order.
7	In the event that Respondent is deemed to be in default of
8	this Consent Agreement and Final Order, Respondent agrees to pay
9	Complainant the balance of the unpaid portion of the full amount
10	of the civil penalty of NINE THOUSAND SEVEN HUNDRED DOLLARS
11	within fifteen (15) days after Respondent's receipt of an Order
12	of Non-Remittance.
13	X
14	Complainant and Respondent consent to the entry of this
15	Agreement and Final Order without further notice.
16	
17	
18	February 12, 1990 Date Réspondent Vincent R. Scorsone
19	Group Vice PresAerospace & Industrial Product (print name and title)
20	(prant name and tatte)
21	
22	3/6/90 Sant three
23	Date David P. Howekamp Director
24	Air and Toxics Division
25	

IT IS HEREBY ORDERED that this Consent Agreement and Final Order 2 (Docket No. TSCA-09-89-0015) be entered and Respondent shall pay 3 by cashier's check or certified check made payable to the 4 5 Treasurer, United States of America, within thirty (30) days after the execution of this Consent Agreement and Final Order, 6 and addressed as follows: 7 EPA - Region 9 8 Regional Hearing Clerk 9 P.O. Box 360863M Pittsburgh, PA 15251 10 a civil penalty in the amount of FOUR THOUSAND EIGHT HUNDRED 11 FIFTY DOLLARS (\$4,850.00). A copy of the check shall be sent to 12 the EPA Region 9 address specified in Article VI above within 13 thirty (30) days after the execution of this Consent Agreement 14 and Final Order. In the event Complainant determines that 15 Respondent has failed to complete all of the tasks identified in 16 Article V above within the specified timeframes, the balance of 17 the unpaid portion of the full amount of the civil penalty of 18 Nine Thousand Seven Hundred Dollars shall be due within fifteen 19 (15) days after Respondent's receipt of an order of 20 non-remittance. Such balance shall be paid by cashier's check or 21 certified check, made payable to the Treasurer, United States of 22 America, and sent to the Pittsburgh address specified above. 23 This order shall become effective immediately. 24 March 6, 1990 25 Steven W. Anderson 26 Regional Judicial Officer

FINAL ORDER

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US EPA Region 9

1 2 ATTACHMENT #1 3 CONSENT AGREEMENT AND FINAL ORDER DOCKET NUMBER TSCA-09-89-0015 5 1. Conduct site assessment of all accessible areas in the #10 Press Building (Extrusion Press Building) to determine PCB contamination by analyzing standard wipe samples and core 6 samples. The sampling plan shall follow guidelines described in "Field Manual for Grid Sampling of PCB Spill Sites to Verify 7 Cleanup," EPA document number EPA560/5-86/017. The above referenced characterization will include soil 2. sampling for detection of PCB contamination under the Building. Aluminum Company of America to provide a diagram of the #10 Press Building and indicate proposed locations of soil sampling sites. 10 The number and locations of soil samples to be taken to be agreed upon by Aluminum Company of America and EPA and the results of 11 wipe, core and soil sampling to be submitted to EPA. probability of potential groundwater contamination by PCBs exist, 12 ALCOA should then be prepared to take appropriate remedial action to eliminate any risk to groundwater posed by the PCBs. 13

3. ALCOA will select and indicate to EPA at least four areas of concrete, two vertical and two horizontal, representing highly contaminated and moderately contaminated areas, and shall clean them using a high pressure blaster and an appropriate cleaning solution followed by clean water rinse. The highly contaminated area will be chosen to represent the highest 10% of measured contamination while the moderately contaminated area will have PCB contamination of approximately 100 ug/100 sq. cm.

4. Verification sampling will be conducted in the four areas
after one week and again after one month to determine efficiency
of above referenced cleaning methods. If determined to be
successful, this cleaning technique will be used on all

accessible contaminated areas.

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5. Accessible areas that show PCB contamination greater than 100 ug/100 sq. cm. must be recleaned until decontamination levels fall within standards outlined by the PCB Spill Cleanup Policy 40 C.F.R. 761.120. Accessible restricted access, low contact, indoor, nonimpervious surfaces may be cleaned to 100 ug/100 sq. cm. if then encapsulated.

- In areas where cleaning has failed to meet the required standards, ALCOA, where practical, will consider concrete removal in those areas in order to reach PCB Spill Cleanup Policy decontamination levels.
 - 7. Within 240 days after the execution of this Consent Agreement

and Final Order, Respondent shall provide Complainant with with a narrative description of cleanup effort at #10 Press Building and shall include documentation such as: Cleanup procedures, cleanup materials used, identification of verification sample locations, final verification sampling results, and manifests indicating proper disposal of cleanup debris.

8. Cleanup of all currently accessible areas in #10 Press Building shall be accomplished within 180 days from the effective date of this Consent Agreement and Final Order. In the event that Respondent is unable to complete the cleanup in time frame specified, Respondent shall make application in writing to EPA at the address specified in Article VI above for an extension of time. The application for an extension of time shall be submitted at least seven (7) days in advance for the date for performance of items 7 and 8 of this attachment.

9. At such time that the Facility is no longer in operation, or if the Facility is sold or transferred, or if any long term shutdown of the Facility occurs, full cleanup of PCB contamination in the #10 Press Building shall occur, with PCB Spill Clean Up Policy Standards 40 C.F.R. 761.120 standards being met.

CERTIFICATE OF SERVICE

I hereby certify that the original of the foregoing Consent Agreement and Final Order Docket No. TSCA-09-89-0015 was filed with the Regional Hearing Clerk, Environmental Protection Agency, Region 9, and that copies, addressed as follows, were served by mailing Certified Mail, Return Receipt Requested, postage prepaid, in a United States Mail Box, at the City and County of San Francisco, California, on the 8thday of March, 1990:

Mr. Al Piecka General Regional Manager Aluminum Company of America P. O. Box 58407 5151 Alcoa Avenue Los Angeles, California 90058 Certified Mail # P 442-087-191

Henry B. Frazier, III
Chief Administrative Law Judge
Office of Administrative Law Judges
U. S. Environmental Protection Agency
401 M Street, Room 3706 (A-110)
Washington, D. C. 20460

Certified Mail # P 442-087-190

Dated at City and County of San Francisco, California, this 8th day of March , 1990.

Greg Pennington, Branch Secretary Pesticides and Toxics Branch

Air and Toxics Division

EPA, Region 9